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Mandate(s)	C&R No 32 of the 2019 Council on General Affairs and Policy (CGAP) C&R No 32 of the 2018 CGAP Article 42 of the 1993 Adoption Convention Article 6 of the HCCH Statute			
Objective	To present regrouped by topic the Conclusions and Recommendations approved by previous Special Commission meetings			
Action to be taken	For Approval □ For Decision □ For Information ⊠			
Annexes	n.a.			
Related documents	n.a.			

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SCOPE					
1	Scope of the 1993 Adoption Convention and determination of the habitual residence			11. The Special Commission emphasised that all intercountry adoptions falling within the scope of the Convention under Article 2(1), including in-family adoptions and adoptions by nationals of the State of origin, are subject to Convention procedures and safeguards.  12. Where an adoption falling within the scope of the Convention has been processed in a Contracting State as a non-Convention adoption, the Central Authorities concerned are strongly recommended to co-operate in efforts to address the situation in a manner which respects Convention procedures and safeguards, and to prevent these situations from recurring.  13. Where the habitual residence of the prospective adoptive parents is uncertain the concerned Central Authority should provide advice on their particular situation before they proceed with an adoption application.	22. In order to ensure that the Convention is applied to all adoptions falling within its scope, the SC recognised that there is a need to:  a) promote consistent determinations, in the light of the Convention's objectives, of "habitual residence" in Contracting States, including developing a common understanding of the factors which might be considered when determining habitual residence; b) promote education of the relevant judicial and administrative authorities or bodies in Contracting States in relation to determinations of habitual residence and the scope of the Convention; c) raise awareness with the public of what qualifies as an intercountry adoption under the Convention.  23. In cases where the habitual residence of the prospective adoptive parents is uncertain, the SC reaffirmed 2010 SC C&R No 13

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					and further recommended that the concerned Central Authority expeditiously consult with the Central Authorities of any other relevant Contracting States before providing advice or communicating its decision to the prospective adoptive parents.  24. The SC noted with concern reports of persons moving to, or moving children from, Contracting States in order to undertake a domestic adoption in another Contracting State in an effort to deliberately circumvent the Convention. The SC invited Contracting States, when considering prospective adoptive parents' applications to adopt domestically, to consider carefully the circumstances of the prospective adoptive parents' and / or the child's presence in that State.
					25. The SC welcomed Preliminary Document No 4 of April 2015 on "Globalisation and international mobility: habitual residence and the scope of the 1993 Convention" as providing useful further guidance on the scope of

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					the Convention and determinations of habitual residence. It recommended that the document be revised by the Permanent Bureau in light of: (1) the discussions at the SC meeting; and (2) any written comments submitted by Contracting States, Members of the Hague Conference, and States and organisations represented at the Special Commission. The SC further recommended that the finalised document be published subsequently on the website of the Hague Conference.
COOPER	ATION				
2	General		10. The Special Commission stresses the importance of enhancing co-operation and exchange of information between Central Authorities, public authorities, accredited bodies and any bodies and persons under Article 22(2), notably with a view to promoting good practice and to ensuring that illegal and unethical procedures prior to the adoption of a child be effectively and systematically combatted.	7. States of origin and receiving States are encouraged to provide each other with a full description of the manner in which they apply the safeguards under Articles 4 and 5 respectively. This information should also be included in their Country Profile posted on the website of the Hague Conference. States are encouraged to update this information regularly.	26. The SC recognised the importance of the continuation and expansion of co-operation and assistance between States in relation to the implementation and operation of the Convention. It welcomed the positive results reported by States which have benefitted from such co-operation.  27. The SC applauded the increased horizontal co-operation reported between States of origin,

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			11. Contracting States are encouraged to undertake and participate in regional and / or bilateral meetings to exchange information and good practices.  15. The Special Commission recommends that States actively discourage direct contacts between prospective adoptive parents and authorities in the State of origin until authorised to do so. Exceptionally, such contact at the appropriate time may be desirable, for example in the case of a child with special needs.		as well as regional and multilateral co-operation, to enhance the effective operation of the Convention.  29. To support States considering becoming party to the Convention, the SC recommended that the Permanent Bureau develop a tool to provide practical guidance to assist them with their legal framework for adoption.
3	Designation of Central Authorities, Other Authorities and Bodies under the Convention	1. Each Contracting State should provide a description of the manner in which the various responsibilities and tasks under the Convention are divided between Central Authorities, public authorities and accredited bodies, so that the entities responsible to act under particular articles of the Convention are clearly identified, as well as the mechanisms by which they interact with one another. The Permanent Bureau should develop a model chart which would assist States in	3. The Special Commission reaffirms Recommendation No 2 of the Special Commission of November / December 2000, and underlines, in particular, the importance of designating Central Authorities without delay.		9. The SC recognised the importance of the role of adoption accredited bodies in the intercountry adoption process in many Contracting States, and the challenges that these bodies face in light of the changed landscape of intercountry adoption.

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		providing this information. The			
		information should be furnished			
		to the Permanent Bureau and			
		published.			
		2. The following			
		recommendations are designed			
		to improve communication			
		under the Convention, as well as			
		understanding of how the			
		Convention operates in the			
		different Contracting States:			
		a) The <b>designation of the</b>			
		Central Authorities, required			
		by Article 13, as well as their			
		contact details, should be			
		communicated to the			
		Permanent Bureau not later			
		than the date of the entry			
		into force of the Convention			
		in that State.			
		b) Such communication should,			
		in accordance with Article 13			
		and paragraph 274 of the			
		Explanatory Report on the			
		Convention by G. Parra-			
		Aranguren (Proceedings of			
		the Seventeenth Session			
		(1993), Tome II, Adoption –			
		co-operation, page 591), give			
		notice of any other public			
		authorities (including their			

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		contact details) which, under			
		Article 8 or 9 discharge			
		functions assigned to the			
		Central Authorities.			
		c) The <b>extent of the functions</b>			
		of the Central Authorities and			
		any such public authorities			
		should be explained.			
		d) The designation of accredited			
		<b>bodies</b> , required by Article			
		13, as well as their contact			
		details, should be communicated to the			
		Permanent Bureau at the			
		time of their accreditation.			
		e) Where a <b>body</b> accredited in			
		one Contracting State is, in			
		accordance with Article 12,			
		authorised to act in another			
		Contracting State, such			
		authorisation should be			
		communicated to the			
		Permanent Bureau by the			
		competent authorities of			
		both States without delay.			
		f) The extent of the functions			
		of accredited <b>bodies</b> should			
		also be explained.			
		g) All the <b>information</b> referred			
		to above should be <b>kept up-</b>			
		to-date and the Permanent			
		Bureau informed promptly of			
		any changes, including in			

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		particular any withdrawals of accreditation or authorisation to act.  h) Designations, in accordance with Article 23, of authorities competent to certify an adoption as having been made in accordance with the Convention should also be kept up-to-date.  3. The need for adequate resources and appropriately trained staff in Central Authorities was accepted, as well as the importance of ensuring a reasonable level of continuity in their operations.			
ADOPTIO	ON PROCEDURE				
4	Subsidiarity				1. Twenty years after the entry into force of the Convention, the SC: []  f) recognised the increase in domestic adoption as one of the positive factors impacting the changed landscape of intercountry adoption.

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					2. The SC reaffirmed the importance of subsidiarity 1 as a foundational principle of the Convention. It underlined that implementation of the subsidiarity principle is central to the success of the Convention, and to determining that an intercountry adoption takes place "in the best interests of the child and with respect for his or her fundamental rights".2
					3. To further promote the principle of subsidiarity, States are encouraged to strengthen their domestic child protection systems, including the establishment and promotion of measures which support family preservation and reunification, as well as in-country alternative permanent family care, such as domestic adoption and other traditional forms of alternative care.
					4. The SC recognised that a lack of resources in some States remains one of the most serious challenges

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<sup>&</sup>lt;sup>1</sup> Preamble and Art. 4(1)(b) of the Convention.

<sup>&</sup>lt;sup>2</sup> Art. 1(a) of the Convention.

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					to the implementation of the subsidiarity principle, and encouraged States to provide support to other States to improve their domestic child protection systems. Any such support should not be offered or sought in a manner which compromises the integrity of the intercountry adoption process, such as creating a dependency on income deriving from intercountry adoption.
5	Child	12. The Special Commission agreed on the importance, from the point of view of the process of matching, and for the information of the adoptive parents and later the child himself or herself, of obtaining a full and accurate medical report on the child. The importance of maintaining confidentiality with respect to the medical report on the child, bearing in mind the right to respect for private life, was also emphasised.  13. The idea of a rigid model form was not approved. However, it was accepted that the form for the medical report on the child which appears in			10. The SC recognised that an increasing number of children being adopted intercountry today have special needs and it is essential to address the resulting challenges.  11. The SC recommended that: a) the subsidiarity principle of the Convention should be equally applied to children with special needs and, as a priority, measures should be promoted which support biological families in caring for children with such needs; b) children with special needs determined to be in need of alternative family care should be evaluated on a systematic

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Item	Topic	Appendix B constitutes a useful aid in improving the quality of, and standardising, reports on the child drawn up in accordance with Article 16, paragraph 1, of the Convention.	2005 Special Commission	2010 Special Commission	and regular basis to ensure that their legal, medical and psycho-social adoptability can be assessed and kept under regular review. The assessment of their psychosocial and medical adoptability is particularly important.  12. In relation to children with special needs, the SC strongly emphasised the need for:  a) an individualised assessment of the child's specific needs which is particularly vital for the process of matching;  b) counselling and preparation of the child, which should be adapted to his or her age, degree of maturity and needs;  c) specific selection, mandatory preparation and counselling of prospective adoptive parents, including informing them of the post-adoption support available;  d) a full, accurate and up-to-date report on the child and on the prospective adoptive parents.
					The report on the prospective adoptive parents should clearly identify "the characteristics of the children

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					for whom they would be qualified to care", as well as the preparation and counselling they have undertaken;  e) a professionalised matching process involving a multidisciplinary group of professionals; and  f) professional assistance to be provided to prospective adoptive parents when deciding on a child proposal, as well as in the post-adoption phase.  13. The SC warmly endorsed the work of International Social Service in relation to children with special needs, including the possibility of using life books for such children.  14. The SC recommended that adoption accredited bodies should acquire and / or have access to professional expertise on the intercountry adoption of children with special needs.
6	Prospective Adoptive Parents	14. Emphasis was placed on the need for <b>thoroughness</b> and <b>objectivity</b> by authorities in the	2. The Special Commission recommends that the <b>Permanent Bureau</b> , in consultation with	8. States of origin may assist receiving States in establishing their criteria for the selection of	

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		receiving country in the	Contracting States and non-	prospective adoptive parents by	
		assessment and preparation of	governmental organisations,	providing information about the	
		the prospective adopters, and in	collect information on issues	characteristics and needs of	
		drawing up the report on the	including, inter alia, the <b>financial</b>	adoptable children. This	
		applicants in accordance with Article 15.	aspects of intercountry adoption,	information will also contribute to	
		Article 15.	reports on prospective adoptive parents, preparation of	the development of preparation materials on intercountry adoption	
			prospective adoptive parents, and	directed to prospective adoptive	
			post-adoption reports, with the	parents, and to the management	
			view to the possible development	of their expectations.	
			of future Parts of the Guide to	or their expectations.	
			Good Practice.	9. The Special Commission	
				emphasised the need for <b>country</b>	
			12. The Special Commission	specific preparation and for	
			recognises the importance of	prospective adoptive parents to	
			States of origin sending	have some <b>knowledge of the</b>	
			<b>information</b> to receiving States on	culture of the child and his or her	
			the <b>needs of children</b> to better	language in order to communicate	
			identify prospective adoptive	with the child from the matching	
			parents.	stage.	
			13. The Special Commission	10. The Special Commission	
			recognises that as a matter of	recommended that the Permanent	
			good practice, authorities in	Bureau, in consultation with	
			receiving States should co-operate	Contracting States and non-	
			with authorities in States of origin	governmental organisations,	
			in order to <b>better understand</b> the	collect information on the	
			needs of children in States of	selection, counselling and	
			origin.	preparation of prospective	
				adoptive parents, with a view to	
				the possible development of the	
				Guide to Good Practice No 3. This	
				may include a discussion on good	

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				practices in dealing with failed adoptions and the period of validity of the "home study" report.	
7	Article 17	15. The importance within the adoption process of the requirements of Article 17 were re-emphasised.  16. In those States where agreements under Article 17 c) may be given by bodies other than the Central Authority, the bodies that may perform this function should be specified.			
8	Recognition and Effects of Adoption (Arts. 23 and 24)	17. Attention was drawn to the importance of the certificate of conformity provided for by Article 23 of the Convention. The body or bodies competent to issue such certificates should be clearly identified and the certificate should be issued without delay following the making of the adoption.  18. Parents should be provided with a certificate before they came to take the child/children. The Central Authority in the receiving State should also be given a copy of the certificate.		15. The Special Commission noted with concern the high number of States that have not designated a competent authority for the purpose of issuing a certificate of conformity under Article 23.  16. The Article 23 certificate is essential to allow the automatic recognition of adoptions made under the Convention and should be issued promptly where the requirements of the Convention have been met.  17. Where a certificate under Article 23 is incomplete or	36. In relation to Article 23 of the Convention, the SC emphasised the importance of:  a) clearly designating the authorities competent to issue Article 23 certificates and keeping this information updated; b) automatically issuing such certificates following an adoption decision made in accordance with the Convention wherever possible; c) providing adoptive parents with the original of the Article 23 certificate without delay

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		19. The importance of the recommended "Model Form for the Certificate of Conformity of Intercountry Adoption" which was approved at the Special Commission of October 1994, and which appears in Annex C of the Report of that Special Commission, which was published in March 1995, was reemphasised.		defective, States should cooperate to regularise the situation.  18. The Special Commission underlined that no additional procedure may be imposed as a condition of recognition.	and, at the same time, sending a copy of the certificate to the Central Authorities of both Contracting States; d) using the "Model Form for the Certificate of Conformity of Intercountry Adoption" to promote consistent practice; and e) where an Article 23 certificate is incomplete or defective, cooperating to regularise the situation.  37. The SC reminded Contracting States that no additional procedure may be imposed as a condition of recognition.
9	Avoiding Unnecessary Delays		14. The Special Commission reminds States Parties to the Convention of their obligations under Article 35 to act expeditiously in the process of adoption, and notes in particular the need to avoid unnecessary delay in finding a permanent family for the child.		5. The SC recalled that implementation of the principle of subsidiarity should not "unintentionally harm children by delaying unduly a permanent solution through intercountry adoption".  6. Recalling Article 35 of the Convention, the SC reminded Contracting States to do their utmost to prevent unnecessary delays at all stages of the

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					intercountry adoption process, while respecting the safeguards of the Convention. Wherever possible, the use of modern methods of communication is encouraged to facilitate expeditious action.  7. The benefits of becoming a party to the Hague Convention of 5 October 1961 Abolishing the Requirements of Legalisation for Foreign Public Documents (Apostille Convention) were reaffirmed by the SC in order to avoid unnecessary delays in intercountry adoption.
10	Nationality of the Child	20. Discussion in the Special Commission revealed a clear trend in favour of according automatically to the adopted child the nationality of the receiving State.	17. The Special Commission recommends that the child be accorded automatically the nationality of one of the adoptive parents or of the receiving State, without the need to rely on any action of the adoptive parents. Where this is not possible, the receiving States are encouraged to provide the necessary assistance to ensure the child obtains such citizenship. The policy of Contracting States regarding the nationality of the child should be	19. The Special Commission reaffirmed Recommendation No 17 of the Meeting of the Special Commission of September 2005.  20. Central Authorities should cooperate in the completion of any formalities necessary for the acquisition by the child of the nationality, where appropriate, either of the receiving State or of an adoptive parent.	

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			guided by the overriding importance of <b>avoiding</b> a situation in which an adopted child is <b>stateless</b> .	21. The question of whether nationality will be granted to the child may, where appropriate, be a relevant factor when a State of origin is considering co-operation with a particular receiving State.	
POST A	OOPTION MATTERS				
11	General				18. The SC recognised that postadoption services are essential and should take into account the lifelong nature of adoption. States are encouraged to develop specialised post-adoption services, in addition to the general services already in place.  19. The SC recognised that appropriate evaluations, preparation, reports, matching and post-adoption support, in relation to both the child and prospective adoptive parents, will reduce the risk of the breakdown of intercountry adoptions.
12	Post Adoption Reporting		18. The Special Commission recommends to receiving States to encourage compliance with postadoption reporting requirements of States of origin; a model form might be developed for this purpose. Similarly, the Special	27. The Special Commission reaffirmed Recommendation No 18 of the Meeting of the Special Commission of September 2005.	

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			Commission recommends to States of origin to <b>limit the period</b> in which they require post-adoption reporting in recognition of the mutual confidence which provides the framework for co-operation under the Convention.		
13	Preservation of Information			28. It was recommended that receiving States and States of origin preserve adoption records in perpetuity. The record must contain the information referred to in Article 16 and, to the extent possible, any other information or personal items relating to the child or his or her birth family.	
14	Search for Origins			29. It was recommended that receiving States and States of origin provide different forms of assistance and counselling for different stages of the child's development to adulthood, including preparation for origin searches and reunions of the adoptees with members of their biological families.	21. The SC recommended that the possibility of a child searching for his or her origins be included in the counselling and preparation of the prospective adoptive parents. When an adopted child or an adult adoptee undertakes such a search, professional support at all stages is recommended.
TYPES O	F ADOPTION				
15	Intrafamily / Relative Adoption			(See Conclusions and Recommendations Nos 11 & 12 of 2010, Item 1 of this document)	32. In relation to in-family adoption, the SC:

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					a) recalled that in-family adoptions fall within the scope of the Convention; b) recalled the need to respect the safeguards of the Convention, in particular to counsel and prepare the prospective adoptive parents; c) recognised that the matching process might be adapted to the specific features of in- family adoptions; d) recommended that the motivations of all parties should be examined to determine whether the child is genuinely in need of adoption; e) recognised that it is necessary to undertake an individualised assessment of each child's situation and it should not be automatically assumed that either an in-country or in- family placement is in a child's best interests.
16	Openness in adoption				31. The SC noted that, where not prohibited by domestic legislation, and after professional matching, contact between the adoptee and biological family in intercountry adoption may be beneficial in some cases. In order to maximise

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					the benefits and minimise the risks of such contact, <b>professional support</b> should be offered to prepare the parties, as well as to assist them during and after contact. The adopted child's best interests should guide the nature of this contact, taking into account his or her wishes.
FINANCI	AL ASPECTS AND ILL	CIT PRACTICES			
17	Financial Aspects of Intercountry Adoption	6. Accreditation requirements for agencies providing intercountry adoption services should include evidence of a sound financial basis and an effective internal system of financial control, as well as external auditing. Accredited bodies should be required to maintain accounts, to be submitted to the supervising authority, including an itemised statement of the average costs and charges associated with different categories of adoptions.  7. Prospective adopters should be provided in advance with an itemised list of the costs and expenses likely to arise from the adoption process itself.	5. The Special Commission reaffirms Recommendations Nos 6 - 9 of the Special Commission of November / December 2000. (See also Conclusion and Recommendation No 2 of 2005, Item 6 of this document)	4. The Special Commission recommended that the Permanent Bureau examine the feasibility of posting on the Hague Conference website <b>tables</b> indicating for each Contracting State the costs associated with intercountry adoption and the charges imposed on prospective adoptive parents (see table 1 and table 2 of Annex 9B of the draft Guide to Good Practice No 2).  14. The Special Commission emphasised the need to establish, in all cases, a <b>clear separation</b> of intercountry adoption from contributions, donations and development aid.	41. The SC welcomed the tools developed thus far by the Experts' Group on the Financial Aspects of Intercountry Adoption (the Harmonised Terminology, the Note, the Summary List of Good Practices and the Tables on Costs) and recognised their practical value.  42. The SC urged Contracting States to:  - complete the Tables on Costs as soon as possible;  - publish the Tables on the website of their Central Authority; and  - provide the Permanent Bureau with the link for publication on the Hague Conference website.

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		Authorities and agencies in the			In addition or alternatively, if a
		receiving State and the State of			Contracting State so wishes, it may
		origin 48 should <b>co-operate</b> in			ask the Permanent Bureau to
		ensuring that this information is			publish its Tables in full on the
		made available.			Hague Conference website.
		8. <b>Information</b> concerning the			43. The SC recommended that the
		costs and expenses and fees			Experts' Group on the Financial
		charged for the provision of			Aspects of Intercountry Adoption
		intercountry adoption services by			continue its work in relation to the
		different agencies should be			"Draft Survey for Adoptive Parents
		made available to the <b>public</b> .			on the Financial Aspects of
					Intercountry Adoption".
		9. <b>Donations</b> by prospective			
		adopters to bodies concerned in			
		the adoption process must not			
		be sought, offered or made.			
		10. Receiving countries are			
		encouraged to support efforts in			
		countries of origin to improve			
		national child protection			
		services, including programmes			
		for the prevention of			
		abandonment. However, this			
		support should <b>not</b> be <b>offered or</b>			
		sought in a manner which			
		compromises the integrity of the			
		intercountry adoption process, or			
		creates a dependency on income			
		deriving from intercountry			
		adoption. In addition, decisions			
		concerning the placement of			

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		children for intercountry adoption should not be influenced by levels of payment or contribution. These should have no bearing on the possibility of a child being made available, nor on the age, health or any characteristic of the child to be adopted.			
	Illicit Practices in Intercountry Adoption			1. Concerned to prevent, in the context of intercountry adoption, the abduction, sale and traffic in children and their illicit procurement, the Special Commission draws the attention of States to the following as essential features of a well regulated system:  a) effective application of Hague Convention procedures and safeguards including, as far as practicable, in relation to non-Convention adoptions; b) independent and transparent procedures for determining adoptability and for making decisions on the placement of a child for adoption; c) strict adherence to the requirements of free and informed consent to adoption;	44. The SC welcomed the frank and open dialogue which took place on preventing and addressing illicit practices, and the sharing of good practices in this regard. It noted that cooperation and coordination between States is key to preventing illicit practices.  45. The SC recommended that the Working Group on Preventing and Addressing Illicit Practices resume its work. It noted that the United States of America has offered to co-ordinate the work of the Group and invited States to notify the Permanent Bureau of their interest in joining the Group.  46. Recalling 2010 SC C&R Nos 22 and 23 and the fact that private and independent adoptions are not compatible with the

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				d) strict accreditation and authorisation of agencies, and in accordance with criteria focussing on child protection; e) adequate penalties and effective prosecution, through the appropriate public authorities, to suppress illegal activities; f) properly trained judges, officials and other relevant actors; g) prohibition on private and independent adoptions; h) clear separation of intercountry adoption from contributions, donations and development aid; i) regulated, reasonable and transparent fees and charges; j) effective co-operation and communication between relevant authorities both nationally and internationally; k) implementation of other relevant international instruments to which States are parties; l) public awareness of the issues.	Convention, the SC encouraged Contracting States to move towards the elimination of private and independent adoptions.  47. The SC recalled paragraph 20 above, and noted the relevance of the 1996 Hague Convention to enhancing co-operation to protect children, including trafficked children.
				2. The Special Commission acknowledged the generous	

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				contribution of the Government of Australia for making possible the special day on the abduction, sale and traffic in children and their illicit procurement, which raised awareness of the nature and extent of the problem. An informal group co-ordinated by the Australian Central Authority with the participation of the Permanent Bureau will consider the development of more effective and practical forms of cooperation between States to prevent and address specific instances of abuse. The result of this work will be circulated by the Permanent Bureau for consideration by Contracting States.	
19	Private and Independent Adoptions			22. Adoptions which are arranged directly between birth parents and adoptive parents (i.e., private adoptions) are not compatible with the Convention.  23. Independent adoptions, in which the adoptive parent is approved to adopt in the receiving State and, in the State of origin, locates a child without the intervention of a Central Authority or accredited body in	(See also Conclusion and Recommendation No 46 of 2015, Item 18 of this document)

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				the State of origin, are also <b>not compatible</b> with the Convention.  24. It was strongly recommended that <b>training</b> be provided for	
				judges and other authorities or persons exercising functions under the Convention. This training should address in particular the problems surrounding <b>private and independent adoptions</b> , as well as other possible ways in which the procedures and safeguards of the Convention are circumvented.	
20	Limits to ICA				8. States of origin are encouraged to specify through their Central Authority any limits in relation to the number and type of applications for intercountry adoption which they will accept, in light of the number and profile of intercountry adoptable children in the State. Receiving States should respect any limits. Moreover, even where no such limits have been specified, the number and type of applications sent to States of origin should be appropriate in view of the number and profile of intercountry adoptable children in that State.

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PRACTIC	CAL OPERATION OF T	HE CONVENTION AND COUNTRY / R	REGION SPECIFIC RECOMMENDATION	S	
21	Evaluation of the operation of the Convention				1. Twenty years after the entry into force of the Convention, the SC:  a) affirmed the continued relevance and fundamental importance of the Convention and welcomed its broad acceptance as the international benchmark for intercountry adoption today; b) recognised the significant, positive impact which the Convention has had on laws and practices relating to intercountry adoption over the last 20 years, transforming an area that was previously largely unregulated into a regulated, rule-based system which strives "to ensure that intercountry adoptions are made in the best interests of the child and with respect for his or her fundamental rights"2; c) acknowledged that the landscape of intercountry

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					adoption has changed over the past 20 years, and encouraged Contracting States to ensure that their laws and practices adequately respond to the current reality of intercountry adoption;
22	Mutual Support and Assistance in Applying the Safeguards of the Convention, including technical assistance (ICATAP)	(See Conclusion and Recommendation No 10 of 2000, Item 17 of this document)		6. Receiving States are encouraged to consider ways in which to assist and support States of origin in the performance of their functions and in the application of safeguards under the Convention, including by means of capacity-building and other programmes.  32. The Special Commission recognised the great value of the Intercountry Adoption Technical Assistance Programme (ICATAP), which has already provided technical assistance and training for several States.  33. The Special Commission acknowledged the limited resources available to the Permanent Bureau to maintain ICATAP and urged all States to consider making financial and / or in-kind contributions to secure the continuity of the programme.	1. Twenty years after the entry into force of the Convention, the SC: []  e) emphasised the great value of the Intercountry Adoption Technical Assistance Programme ("ICATAP") of the Hague Conference and the important support it has provided to States in the implementation and operation of the Convention; []  28. Recalling the great value of ICATAP to the successful implementation and operation of the Convention, the SC urged States to continue to support the programme.

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				34. Contributions of some States and international organisations, such as UNICEF, have been crucial to the success of ICATAP. In this regard, the horizontal cooperation between States of origin is particularly beneficial.  35. The work undertaken to support the effective implementation of the Convention under the aegis of the International Centre for Judicial Studies and Technical Assistance should be regarded as essential for the proper functioning of the Convention.	
23	Response to Disaster Situations			38. The Special Commission recognised that, in a disaster situation, efforts to reunite a displaced child with his or her parents or family members must take priority. Premature and unregulated attempts to organise the adoption of such a child abroad should be avoided and resisted.  39. No new adoption applications should be considered in the period after the disaster or before the	

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				authorities in that State are in a position to apply the necessary safeguards.  40. The Special Commission also recognised the need for a common approach on the part of Central Authorities in dealing with such situations and for Central Authorities to discuss and review actions taken in response to, and lessons learned from, disaster situations.	
24	Bilateral agreements (Art. 39(2))				33. The SC took note of the Study undertaken by Sweden entitled, "Commission Concerning Bilateral Agreements on Intercountry Adoption Report to the Government".  34. The SC requested that the Permanent Bureau monitor the practice relating to agreements concluded under Article 39(2) of the Convention and other arrangements established between Contracting States on matters of procedure, cooperation or administration. To that effect, it encouraged Contracting States to send to the

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					Permanent Bureau examples of any such agreements or arrangements.
25	Declaration by delegations from Africa				50. The SC warmly welcomed the "Declaration on the need to develop a harmonised framework for the adoption of children in Africa" submitted by the delegations of Africa present at the SC meeting. The Declaration highlights the challenges that States in Africa face in relation to intercountry adoption, affirms the need for a harmonised framework for brainstorming, taking action, sharing experiences and conducting follow-up work on the adoption process in Africa and encourages the pursuit of work in this regard. It also emphasises the benefit that States in Africa have derived from the support of Contracting States to the Convention and other technical and financial partners.
26	Implementation of the Convention in Guatemala		22. The Special Commission:  a) Recognises the initiative of the Government of Guatemala, which led to the visit of the Secretary General to		

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			Guatemala from 31 May-3 June 2005; b) Takes note of the Report of the Secretary General of 15 June 2005, in particular the "action points"1 (Work. Doc. No 8) on which a consensus emerged during this visit; c) Appreciates the presence at the Special Commission of a high-level delegation from Guatemala, including the Vice Minister of Foreign Affairs; the Procurador General de la Nación (the Central Authority under the Convention); Chairmen of three Parliamentary Committees, and others; d) Recognises the efforts being made by the Government of Guatemala towards the full implementation of the Convention; e) Urges Guatemala to confirm, as soon as possible, the legal effect of the Convention within its legal order consistent with Guatemala's international obligations under the Convention; f) Having regard to the request for support made during the		

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			Special Commission by the delegation of Guatemala, calls upon the States and international organisations represented at the Special Commission to cooperate with the Government in its endeavours to fully implement the Convention.		
27	Intercountry Adoption in Non- Convention States	11. Recognising that the  Convention of 1993 is founded on universally accepted principles and that States Parties are "convinced of the necessity to take measures to ensure that intercountry adoptions are made in the best interests of the child and with respect for his or her fundamental rights, and to prevent the abduction, the sale of, or traffic in children", the Special Commission recommends that States Parties, as far as practicable, apply the standards and safeguards of the Convention to the arrangements for intercountry adoption which they make in respect of non-Contracting States. States Parties should also encourage such States without delay to take all necessary steps, possibly	19. The Special Commission reaffirms Recommendation No 11 of the Special Commission of November / December 2000.	36. The Special Commission reiterated the recommendation that Contracting States, in their relations with non-Contracting States, should apply as far as practicable the standards and safeguards of the Convention.  37. For this purpose attention is drawn in particular to: a) Articles 4, 5 and 17; b) the requirements of Chapter III of the Convention; c) the guarantees concerning recognition; d) the child's right to enter and reside in the receiving State; and, e) the requirements concerning the suppression of improper financial or other gain.	1. Twenty years after the entry into force of the Convention, the SC: []  d) encouraged non-Contracting States to consider becoming party to the Convention, bearing in mind the need for preparation prior to any ratification or accession; []  35. The SC noted the risk that the multiplication of bilateral agreements with non-Contracting States could deter these non-Contracting States from becoming party to the Convention.

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		including the enactment of legislation and the creation of a Central Authority, so as to enable them to accede to or ratify the Convention.			
TOOLS A	ND GUIDES TO GOO	D PRACTICE			
28	Statistics	21. The Special Commission recommended that the Permanent Bureau should prepare a <b>form</b> for <b>statistics</b> along the lines suggested, taking into account the matters raised during the debate.	9. The Special Commission welcomes the development of the draft forms for the gathering of general statistical information (Appendix 5 of Prel. Doc. No 2) and underlines the importance for States Parties to submit general statistics to the Permanent Bureau using these forms on an annual basis.	30. The Special Commission underlined the importance for States Parties of submitting general statistics on an annual basis to the Permanent Bureau using the forms contained in Preliminary Document No 5 of April 2010.  31. It was recommended that consultations should continue on options for the future collection of statistical data by the Permanent Bureau.	49. On an annual basis, Contracting States are urged to: a) submit their intercountry adoption statistics to the Permanent Bureau, using the forms on the website of the Hague Conference. The Permanent Bureau will continue to send an annual reminder to Contracting States in this regard
29	Country Profiles		8. To further the work commenced by the development of the organigram (Appendix 6 of Prel. Doc. No 2), the Special Commission invites the Permanent Bureau, to collect specific information from Contracting States, including, inter alia, procedures, website		48. All Contracting States that have not yet completed the revised (2014) version of the Country Profile (for receiving States and / or States of origin, as appropriate) are strongly encouraged to do so as soon as possible.  49. On an annual basis, Contracting States are urged to:

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			addresses and how the various responsibilities and tasks under the Convention are divided between Central Authorities, public authorities, accredited bodies and any bodies and persons under Article 22(2). This information should be made available on the website of the Hague Conference.		b) ensure that their Country Profile remains up to date and accurate and, where required, submit a revised version to the Permanent Bureau. The Permanent Bureau will continue to send an annual reminder to Contracting States in this regard.
30	Model Forms	5. The importance of the "Model Form for the Statement of Consent" which had been approved by the Special Commission of 1994, and which appears as Annex B of the Report of the Special Commission, which was published in March 1995, was re-emphasised.	6. The Special Commission reaffirms the usefulness of the Model Form – Medical Report on the Child and notes the usefulness, in particular in the case of very young children, of the supplement to this form as proposed in Working Document No 6, pp. 8-9.  7. The Special Commission recommends that the Permanent Bureau, in consultation with Contracting States and nongovernmental organisations, develop a model form for the consent of the child (Article 4(d)(3)) as well as model forms or protocols regarding the operation of Articles 15 and 16 of the Convention. (See also Conclusion and Recommendation No 18 of 2005, Item 12 of this document)		15. The SC welcomed the work undertaken on the draft model forms contained at Annexes 1 to 4 of Preliminary Document No 5 as providing useful guidance in terms of the recommended content of the Article 15 and 16 reports, the post-adoption report and the statement of consent of the child to the intercountry adoption. It recommended that work continue and, to this end, invited Contracting States, Members of the Hague Conference, and States and organisations represented at the Special Commission to submit written comments on the current drafts. In light of the comments received, the Permanent Bureau will assess whether a working group should be established to finalise the work.

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					16. The SC invited the Permanent Bureau to develop model forms on:  a) the agreements provided in accordance with Article 17(c); b) the certificate of conformity which must be issued after the conversion of an adoption in accordance with Article 27.  A draft of these model forms will also be submitted to those mentioned in paragraph 15 above for their written comments and, if a working group is established, the forms will be finalised by the working group if necessary.  17. Where necessary to ensure consistency and coherence with any new model forms, the SC invited the Permanent Bureau to update the existing model forms in consultation with those mentioned in paragraph 15 above and, if necessary, the working group.
31	Guide to Good Practice No 1		1. The Special Commission gives its general endorsement to the draft Guide to Good Practice dealing with Implementation of the 1993	5. The Special Commission underlined the <b>value</b> of the Guide to Good Practice No 1 entitled The Implementation and Operation of	

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		Convention prepared by the Permanent Bureau. It requests the Permanent Bureau, with the assistance of a group of experts appointed by the Special Commission, to review the draft in the light of comments made in the Special Commission on which there was consensus, and in particular by the addition of appropriate references to the situation of children with special needs. The revised text should then be circulated for their comments / approval to Contracting States, Member States of the Hague Conference and organisations represented at the Special Commission. Once there is a consensus, the Permanent Bureau will prepare the text for publication. The Permanent Bureau is authorised, in preparing the Guide to Good Practice for publication, to make changes of an editorial nature, to update where necessary any factual information contained in the Guide, to determine the presentation of the material in the Guide, provided that this does not involve any changes in substance or emphasis.	the 1993 Hague Intercountry Adoption Convention to existing and future Contracting States.	

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1tem 32	Accreditation (Including Guide to Good Practice No 2)	4. The following principles should apply to the process by which accreditation is granted under Article 10, to the supervision of accredited bodies provided for in Article 11 c), and to the process of authorisation provided for in Article 12.  a) The authority or authorities competent to grant accreditation, to supervise accredited bodies or to give authorisations should be designated pursuant to clear legal authority and should have the legal powers and the personal and material resources necessary to carry out their responsibilities effectively. b) The legal powers should include the power to conduct any necessary enquiries and, in the case of a supervising authority, the power to withdraw, or recommend the withdrawal of, an accreditation or authorisation in accordance with law. c) The criteria of accreditation	4. The Special Commission recommends that the Permanent Bureau should continue to gather information from different Contracting States regarding accreditation with the view to the development of a future Part of the Guide to Good Practice dealing with accreditation. The experience of non-governmental organisations in this field should be taken into account. Such information should include financial matters and should also be considered in the development of a set of model accreditation criteria.	3. The Special Commission gave its general endorsement to the draft Guide to Good Practice No 2 entitled Accreditation and Adoption Accredited Bodies: General Principles and Guide to Good Practice (hereinafter the draft Guide to Good Practice (hereinafter the draft Guide to Good Practice No 2) prepared by the Permanent Bureau. The Special Commission requested the Permanent Bureau to make revisions to the text, in particular Chapters 9 and 10, in the light of discussions within the Special Commission. This will include revision of the summaries of each chapter, some re-ordering of material (e.g., Page 1 of 6 Page 2 of 6 to avoid repetition), a check on correspondence between English and French texts as well as on the Spanish text, and the drawing up, on the basis of the text, of accreditation criteria. This work will be carried out in consultation with the Chair and Vice-Chairs of the Special Commission and the Working Group which assisted the Permanent Bureau in preparing	2015 Special Commission
		should be explicit and should be the outcome of a general		the draft Guide. The revised text will be circulated to all Contracting States, Members of the Hague	

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		policy on intercountry adoption.  d) Accredited bodies should be required to report annually to the competent authority concerning in particular the activities for which they were accredited.  e) Review or the reaccredited bodies should be carried out periodically by the competent authority.		Conference and States and organisations represented at the Special Commission for their comments. The final version will then be prepared for publication by the Permanent Bureau.	
33	Future Guides to Good Practice		(See Conclusion and Recommendation No 2 of 2005, Item 6 of this document)	(See Conclusion and Recommendation No 10 of 2010, Item 6 of this document)	
34	Use of Modern Technologies		16. The Special Commission recommends the use of flexible and efficient systems of communication taking into account, where available, advances in technology.		38. The SC recognised that the use of modern technologies:  a) has improved the intercountry adoption process, in particular by making communication easier amongst the various actors and making the process more expeditious. It recommended that Contracting States consider the possibility of scanning and sending documents by e-mail, transferring the paper documents by conventional

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				methods thereafter if required; b) may be a helpful tool in the matching process (e.g., the use of short videos of children); and c) may facilitate contact between the prospective adoptive parents and the child after the matching, noting the need for appropriate support.  39. The SC acknowledged the need to raise awareness of the risks associated with the use of modern technologies, including social media, and encouraged the training of professionals and the education of families.  40. The SC expressed concern regarding the disclosure of sensitive personal data through the use of modern technologies, particularly concerning children. It recommended that Contracting States take appropriate measures to protect personal data and reminded them of Article 31 of the Convention in this regard.

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OTHER I	OTHER MEASURES AND CONVENTIONS							
35	International placements outside the Scope of the Convention (including Kafala)	22. There was general agreement on the need to consider how best to regulate the different types of international placement falling outside the scope of the Convention. The value in this context of Article 33 of the Hague Convention of 19 October 1996 on Jurisdiction, Applicable Law, Recognition, Enforcement and Co-operation in respect of Parental Responsibility and Measures for the Protection of Children was recognised.	21. The Special Commission recognises the need to consider how best to regulate the different types of international placement falling outside the scope of the Convention. The value in this context of the Hague Convention of 19 October 1996 on Jurisdiction, Applicable Law, Recognition, Enforcement and Co-operation in respect of Parental Responsibility and Measures for the Protection of Children, in particular Article 33, was recognised. The Special Commission also recognised the reference to this Convention in the important Decision of the United Nations Committee on the Rights of the Child, 37th Session, "Children without parental care", October 2004.	41. The Special Commission reiterated the value of the 1996 Convention on the International Protection of Children in the context of cross-border placement of children as well as other international child protection situations.	30. The SC recommended that kafala, as a child protection measure, be discussed at the next SC on the practical operation of the 1996 Hague Convention. The SC recommended that consideration be given to the inclusion of the subject on the agenda for the fourth "Malta Judicial Conference on Cross-Frontier Family Law Issues" (part of the "Malta Process").			
36	International Surrogacy and Intercountry Adoption			25. The Special Commission noted that the <b>number</b> of international <b>surrogacy</b> arrangements is increasing rapidly. It expressed <b>concern</b> over the <b>uncertainty</b> surrounding the status of many of the children who are born as a result of these arrangements. It viewed as <b>inappropriate</b> the <b>use</b> of				

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				the Convention in cases of international surrogacy.  26. The Special Commission recommended that the Hague Conference should carry out further study of the legal, especially private international law, issues surrounding international surrogacy.	
37	1996 Child Protection Convention				20. The SC encouraged States to consider ratification of, or accession to, the Hague Convention of 19 October 1996 on Jurisdiction, Applicable Law, Recognition, Enforcement and Cooperation in Respect of Parental Responsibility and Measures for the Protection of Children (hereinafter, "the 1996 Hague Convention") in view of its relevance in enhancing cooperation to protect children in many different situations, including following the breakdown of intercountry adoptions.
38	1961 Apostille Convention		20. The Special Commission stresses the <b>usefulness</b> of linking the application of the Hague Adoption Convention of 1993 to the Hague Convention of 5 October <b>1961</b> Abolishing the	42. The Special Commission stressed the <b>usefulness</b> of linking the application of the Hague Adoption Convention of 1993 to the Hague Convention of 5 October 1961 Abolishing the	(See Conclusions and Recommendation No 7 of 2015, Item 9 of this document)

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			Requirement of Legalisation for Foreign Public Documents (the <b>Apostille Convention</b> ). In the light of the high number of public documents included in a typical adoption procedure, the Special Commission recommends that States Parties to the Adoption Convention but not to the Apostille	Requirement of Legalisation for Foreign Public Documents (the <b>Apostille Convention</b> ). In the light of the high number of public documents included in a typical adoption procedure, the Special Commission recommended that States Parties to the Adoption Convention but not to the Apostille	
			Convention, consider the possibility of becoming a party to the latter.	Convention <b>consider</b> the possibility of becoming a <b>party</b> to the latter.	